

## Message Text

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ACTION NEA-11

INFO OCT-01 ISO-00 SS-15 SP-02 INR-10 PM-05 AF-10  
NSC-05 CIAE-00 ICA-11 PA-01 SAA-01 SES-02 /074 W  
-----041692 300656Z /20  
R 281745Z SEP 78  
FM AMEMBASSY CAIRO  
TO SECSTATE WASHDC 4242

C O N F I D E N T I A L SECTION 01 OF 03 CAIRO 21806

E.O. 11652: GDS  
TAGS: PEPR EG IS US XS  
SUBJECT: ACTING FOREIGN MINISTER'S LETTER TO OAU SEC-  
- RETARY GENERAL

REF: CAIRO 21706

1. AS PROMISED DURING HIS MEETING WITH AMBASSADOR  
SEPT 27, ACTING FONMIN BOUTORS GHALI HAS SENT AMBASSADOR  
COPY OF ARABIC LETTER HE RECENTLY SENT TO OAU SECRETARY  
GENERAL ADAM KODGO TRANSMITTING CAMP DAVID AGREEMENTS  
AND EXPLAIN EGYPT'S POSITION ON THEM. FINAL PARAGRAPH  
OF LETTER ASKS SECRETARY GENERAL TO CIRCULATE LETTER AND  
ATTACHMENTS TO ALL OAU MEMBER STATES AS OFFICIAL  
DOCUMENTS. WE UNDERSTAND LETTER INCORPORATES POINTS  
GHALI HAS BEEN MAKING IN HIS BRIEFINGS OF FOREIGN  
AMBASSADORS IN CAIRO. ENVELOPE ENCLOSING LETTER WAS  
MARKED CONFIDENTIAL AND FACT WE HAVE COPY IS CONSIDERED  
CLASSIFIED. INFORMAL EMBASSY TRANSLATION OF TEXT  
FOLLOWS.

QUOTE

IT GIVES ME GREAT PLEASURE THAT THE FIRST MESSAGE I SEND  
TO YOU AFTER ASSUMING YOUR EMINENT POSITION HAS TO DO WITH  
THE EFFORTS FOR BRINGING ABOUT A JUST AND LASTING PEACE  
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TO THE MIDDLE EAST.

FIRST OF ALL, I AM HAPPY TO EXPRESS TO YOU PERSONALLY  
OUR FULL CONFIDENCE AND ESTEEM. WE ARE CERTAIN THAT  
YOUR TENURE AS OAU SECRETARY GENERAL FOR ADMINISTRATION  
SHALL BE A FRUITFUL ONE REplete WITH ECONOMIC, SOCIAL AND  
POLITICAL ACHIEVEMENTS IN THE INTEREST OF PROGRESS, PROS-

PERITY AND OPULENCE FOR THE AFRICAN PEOPLES ONE AND ALL.

AT THE SAME TIME THAT I ENCLOSE THE TEXTS OF THE CAMP DAVID DOCUMENTS, I WOULD LIKE TO CONFIRM THE FOLLOWING FACTS:

I. EGYPT'S ENDEAVORS TO ARRIVE AT A JUST AND LASTING PEACE IN THE AREA OF THE MIDDLE EAST IN LIGHT OF THE CAMP DAVID AGREEMENT CONCERNING THE GENERAL FRAMEWORK FOR PEACE, ARE FOUNDED ON THE FOLLOWING BASIS AND PRINCIPLES THAT HAVE BEEN ACCEPTED BY THE AFRICAN COMMUNITY WITHIN THE FRAMEWORK OF THE OAU.

(1) THE TEXT OF THE PREAMBLE OF THE OAU CHARTER CONCERNING THE NECESSITY TO PRESERVE CONDITIONS OF PEACE AND SECURITY IN THE SERVICE OF HUMAN PROGRESS.

(2) THE TEXT OF THE ARTICLE III, PARA. 4 OF THE CHARTER CONCERNING THE NECESSITY OF FOLLOWING THE PRINCIPLE OF PEACEFUL SETTLEMENT OF CONFLICTS VIA NEGOTIATIONS, MEDIATION, RECONCILIATION AND ARBITRATION.

II. EGYPT HAS BEEN FULLY COMMITTED TO THE LETTER AND SPIRIT OF ALL OAU RESOLUTIONS CONCERNING THE TWO ISSUES OF THE MIDDLE EAST AND PALESTINE, TAKING INTO CONSIDER-  
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ATION OAU SUPPORT OF THE LEGITIMATE STRUGGLE FOR THE SAKE OF RESTORING THE USURPED RIGHTS AND REGAINING ARAB LAND BY ANY MEANS.

FURTHERMORE, EGYPT TOOK INTO ACCOUNT THAT ALL OAU MEMBER COUNTRIES HAVE SUPPORTED THE SETTLEMENT OF THE MIDDLE EAST CRISIS IN ACCORDANCE WITH UN RESOLUTIONS 242 AND 338 ON WHICH THE CAMP DAVID AGREEMENTS CONCERNING THE GENERAL FRAMEWORK FOR PEACE IN THE AREA WERE BASED.

THE PRINCIPLES OF PEACE THAT WERE AGREED UPON--AND EXPLAINED HEREWITH--TAKE INTO CONSIDERATION THE CONCEPT LONG ACCEPTED BY AFRICAN CONSCIENCE THAT A JUST AND LASTING PEACE CAN ONLY BE ACHIEVED ON THE BASIS OF ISRAELI WITHDRAWAL FROM ALL OCCUPIED ARAB LAND AND RECOGNITION OF THE LEGITIMATE RIGHTS OF THE PALESTINIAN PEOPLE. THIS CONCEPT WAS INCLUDED IN RESOLUTION 632 ISSUED BY THE 31ST SESSION OF THE OAU COUNCIL OF MINISTERS IN KHARTOUM LAST JULY ON THE PALESTINIAN ISSUE.

III. HENCE, IN THE TWO CAMP DAVID AGREEMENTS, EGYPT TOOK INTO ACCOUNT THE FOLLOWING:

(1) REAFFIRMATION THAT THE SETTLEMENT MUST BE COMPREHENSIVE BY SIGNING THE FIRST DOCUMENT COMPRISING THE GENERAL FRAMEWORK FOR PEACE IN THE MIDDLE EAST BASED ON UN RESOLUTIONS 242 AND 338.

(2) CALL UPON THE OTHER PARTIES TO PARTICIPATE IN THE NEGOTIATIONS, EACH IN HIS FIELD OF COMPETENCE.

(3) ISRAELI ACCEPTANCE TO WITHDRAW FROM EGYPTIAN OCCUPIED TERRITORIES TO EGYPT'S INTERNATIONAL BORDERS.

(4) ADHERENCE TO THE NECESSITY TO ALLEVIATE THE SUFFERING OF THE PALESTINIAN PEOPLE ON THE WEST BANK AND  
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GAZA. ALSO THE RETURN OF THE POST-1967 WAR REFUGEES, AS A FIRST STAGE, BY TERMINATING ISRAELI MILITARY RULE AND ENABLING WEST BANK, GAZA AND PALESTINIAN RESIDENTS

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-----042192 300657Z /20

R 281745Z SEP 78  
FM AMEMBASSY CAIRO  
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TO PRACTICE THEIR RIGHTS WITHIN THE FRAMEWORK OF SELF-RULE DURING A TRANSITIONAL PERIOD IN WHICH NEGOTIATIONS SHALL BE HELD CONCERNING THE MANNER IN WHICH THE PALESTINIAN PEOPLE SHALL UTILIZE THEIR RIGHT TO SELF-DETERMINATION.

(5) EGYPT SHALL CONTINUE TO BEAR ITS RESPONSIBILITY TOWARDS A COMPREHENSIVE SOLUTION AND THE PALESTINIAN

ISSUE THROUGH ITS PARTICIPATION--AS EXPLAINED IN THE TEXT OF THE FIRST DOCUMENT INCLUDED HERewith--IN SPECIAL NEGOTIATIONS DEALING WITH THE WEST BANK AND GAZA AND BY PUTTING ITS WEIGHT BEHIND THE MATTER OF REALIZING ARAB JUST DEMANDS THAT ENJOY AFRICA'S STRONG AND COLLECTIVE SUPPORT.

IV. THE TWO DOCUMENTS AGREED UPON AT CAMP DAVID ON 17 SEPTEMBER 1978 DO NOT REPRESENT A FINAL AGREEMENT OR A PEACE TREATY. HENCE, THEY DO NOT CONTAIN DETAILS USUALLY INCLUDED IN PEACE AGREEMENTS. THE CAMP DAVID AGREEMENT IS BUT AN OPERATIONAL DOCUMENT OF UN RESOLUTION 242 EXPRESSING THE POSITION OF THE WORLD COMMUNITY ON THE PRINCIPLES OF A JUST, PEACEFUL SETTLEMENT.

AT CAMP DAVID, AGREEMENT WAS ARRIVED AT ON TWO DOCUMENTS:

1. GENERAL FRAMEWORK FOR PEACE IN THE MIDDLE EAST  
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2. GENERAL FRAMEWORK FOR A PEACE TREATY BETWEEN EGYPT AND ISRAEL

A STUDY OF THE FIRST DOCUMENT CONCERNING THE GENERAL FRAMEWORK FOR PEACE REVEALS THE FOLLOWING:

(1) IT CONTAINS A GENERAL FRAMEWORK FOR THE IMPLEMENTATION OF UN RESOLUTION 242 IN ALL ITS ASPECTS.

(2) IT REAFFIRMS RESPECT FOR UN CHARTER PROVISIONS AND PRECEPTS OF INTERNATIONAL LAWS AND REGULATIONS.

(3) THE GENERAL POINT OF DEPARTURE IS THE PURSUIT OF A COMPREHENSIVE, JUST AND LASTING PEACEFUL SETTLEMENT, AND NOT A SEPARATE SETTLEMENT, WITH THE PARTICIPATION OF THE OTHER CONCERNED PARTIES. THE SPECIAL PRINCIPLES AND PROVISIONS OF THE FIRST DOCUMENT CONCERNING THE WEST BANK AND GAZA BASICALLY AIM TO CREATE A DYNAMIC REALITY THAT WOULD GRADUALLY IMMOBILIZE THE ISRAELI SCHEME AND REALIZE ARAB JUST DEMANDS. FOLLOWING ARE THE MOST IMPORTANT POINTS OF THE DOCUMENT:  
GETTING RID OF ISRAELI OCCUPATION BY:

-- PUTTING AN END TO ISRAELI MILITARY RULE IN THE WEST BANK AND GAZA.

-- WITHDRAWAL OF ISRAELI CIVILIAN ADMINISTRATION FROM THESE AREAS.

-- ISRAELI TROOP WITHDRAWAL FROM THE WEST BANK AND GAZA,  
WITH THE RETENTION OF A FORCE TO BE CONFINED TO LIMITED  
SECURITY POSITIONS TO BE AGREED UPON FOR A CERTAIN  
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PERIOD OF TIME.  
ESTABLISHMENT OF PALESTINIAN INSTITUTIONS REPRESENTED IN:

-- A SELF-RULE AUTHORITY TO BE FORMED THROUGH ELECTIONS.  
IT SHALL BE IN THE FORM OF AN ADMINISTRATIVE COUNCIL  
ON THE WEST BANK AND GAZA.

-- A STRONG PALESTINIAN POLICE FORCE TO BE FORMED BY  
THE PALESTINIAN ADMINISTRATIVE COUNCIL.

-- PALESTINIAN REPRESENTATION IN A QUADRI-PARTITE COM-  
MITTEE INCLUDING EGYPT, ISRAEL, JORDAN AND THE PAL-  
ESTINIANS. THIS COMMITTEE SHALL BE CHARGED WITH THE TASK  
OF NEGOTIATING AND CONCLUDING AGREEMENTS ON THE FINAL  
STATUS OF THE WEST BANK AND GAZA IN APPLICATION OF THE  
PRINCIPLE OF THE RIGHT TO SELF-DETERMINATION. IT SHALL  
HOLD A REFERENDUM AMONG THE PALESTINIAN PEOPLE ON THE  
ISSUE OF SELF-DETERMINATION.  
ACHIEVE CONFORMITY WITH UN RESOLUTION 242 REGARDING THE  
INSTITUTION OF THE FOLLOWING:

-- ISRAELI MILITARY WITHDRAWAL AND MUTUAL SECURITY  
ARRANGEMENTS LINKED TO SUCH WITHDRAWAL.

-- ENDING THE STATE OF WAR AND CONSEQUENT LEGAL VESTIGES.  
ESTABLISHMENT OF PEACE RELATIONS.

-- ARRIVAL AT A JUST SOLUTION TO THE REFUGEE PROBLEM  
AND RESPECT FOR THEIR LEGITIMATE RIGHTS VIA:  
DISCUSSION OF MEANS FOR REALIZING THE RIGHTS OF THE  
PALESTINIAN REFUGEES FROM THE WEST BANK AND GAZA AND  
FOR RETURNING TO THEIR HOMELAND.

AGREE ON THE MEASURES FOR A QUICK AND JUST SOLUTION OF  
THE REFUGEE PROBLEM.

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IN THE CAMP DAVID TALKS, EGYPT WAS INTENT ON ASSURING THE  
FOLLOWING:

-- ISRAELI CONSENT TO WITHDRAW TO INTERNATIONAL BORDERS. THIS PRINCIPLE APPLIES AUTOMATICALLY TO THE GOLAN HEIGHTS WHERE SYRIA HAS INTERNATIONAL BORDERS.

-- CONSENT TO THE PRINCIPLE OF REMOVING ISRAELI SETTLEMENTS FROM OCCUPIED TERRITORIES. THIS PRINCIPLE WHICH

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-----042294 300702Z /20

R 281745Z SEP 78  
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HAS BEEN ESTABLISHED WITH REGARDS TO SINAI ALSO APPLIES  
TO ISRAELI SETTLEMENTS SET UP IN GOLAN.

-- PUT A FREEZE ON THE ESTABLISHMENT OF NEW SETTLEMENTS  
ON THE WEST BANK AND GAZA DURING THE TRANSITIONAL PERIOD.  
FATE OF EXISTING SETTLEMENTS SHALL BE DECIDED THROUGH  
NEGOTIATIONS WITH PALESTINIAN PEOPLE'S PARTICIPATION.

ALTHOUGH THE FIRST DOCUMENT WAS LIMITED--IN THE REGIONAL  
SCOPE--TO THE WEST BANK AND GAZA IN ACCORDANCE WITH UN  
RESOLUTION 242, IT NONETHELESS DEALS WITH THE GENERAL  
PROBLEMS OF THE PALESTINIAN PEOPLE SUCH AS THE REFUGEE  
PROBLEM AND RECOGNITION OF THE LEGITIMATE RIGHTS OF  
THE PALESTINIAN PEOPLE AS WELL AS THE MATTER OF AVAILING  
PALESTINIANS RESIDING OUTSIDE THE WEST BANK  
AND GAZA OF THE OPPORTUNITY TO PLAY A ROLE.

YOUR EXCELLENCY, SECRETARY GENERAL FOR ADMINISTRATION,  
I WISHED TO PRESENT TO YOU THIS PICTURE IN AFFIRMATION OF  
AFRICAN SOLIDARITY AND AFRICAN-ARAB SOLIDARITY, AND IN  
CONFIRMATION OF THE DESIRE OF THE GOVERNMENT OF THE ARAB  
REPUBLIC OF EGYPT TO KEEP THE SISTER AFRICAN COUNTRIES  
UP TO DATE, THROUGH THE OAU SECRETARY GENERAL, ON ALL THE  
DETAILS CONCERNING THE QUEST FOR PEACE IN THE MIDDLE  
EAST. THIS IS IN APPRECIATION FOR THE CONSTANT SUPPORT

OF OAU MEMBERS FOR THE ARAB RIGHT AND THE ARAB POSITION  
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ON THE M.E. AND PALESTINIAN ISSUES AS REFLECTED IN OAU  
RESOLUTIONS IN ITS VARIOUS SESSIONS.

I KINDLY ASK YOU, YOUR EXCELLENCY, TO CIRCULATE THIS  
MESSAGE ALONG WITH THE TEXTS OF THE TWO DOCUMENTS AMONG  
MEMBER STATES AS OFFICIAL OAU DOCUMENTS'  
I AVAIL MYSELF OF THIS OPPORTUNITY TO EXPRESS TO YOU  
ANEW MY UTMOST RESPECT AND APPRECIATION.

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## Message Attributes

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**Channel Indicators:** n/a  
**Current Classification:** UNCLASSIFIED  
**Concepts:** DIPLOMATIC COMMUNICATIONS, REGIONAL ORGANIZATIONS, SUMMIT MEETINGS, PEACE PLANS  
**Control Number:** n/a  
**Copy:** SINGLE  
**Draft Date:** 28 sep 1978  
**Decaption Date:** 01 jan 1960  
**Decaption Note:**  
**Disposition Action:** RELEASED  
**Disposition Approved on Date:**  
**Disposition Case Number:** n/a  
**Disposition Comment:** 25 YEAR REVIEW  
**Disposition Date:** 20 Mar 2014  
**Disposition Event:**  
**Disposition History:** n/a  
**Disposition Reason:**  
**Disposition Remarks:**  
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**Document Unique ID:** 00  
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**Enclosure:** n/a  
**Executive Order:** GS  
**Errors:** N/A  
**Expiration:**  
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**Original Classification:** CONFIDENTIAL  
**Original Handling Restrictions:** n/a  
**Original Previous Classification:** n/a  
**Original Previous Handling Restrictions:** n/a  
**Page Count:** 7  
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**Previous Classification:** CONFIDENTIAL  
**Previous Handling Restrictions:** n/a  
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**Review Event:**  
**Review Exemptions:** n/a  
**Review Media Identifier:**  
**Review Release Date:** n/a  
**Review Release Event:** n/a  
**Review Transfer Date:**  
**Review Withdrawn Fields:** n/a  
**SAS ID:** 1445564  
**Secure:** OPEN  
**Status:** NATIVE  
**Subject:** ACTING FOREIGN MINISTER'S LETTER TO OAU SEC- - RETARY GENERAL  
**TAGS:** PEPR, PDIP, EG, IS, US, XS, (GHALI, BOUTROS)  
**To:** STATE  
**Type:** TE  
**vdkgvwkey:** odbc://SAS/SAS.dbo.SAS\_Docs/598ab350-c288-dd11-92da-001cc4696bcc  
**Review Markings:**  
Sheryl P. Walter  
Declassified/Released  
US Department of State  
EO Systematic Review  
20 Mar 2014  
**Markings:** Sheryl P. Walter Declassified/Released US Department of State EO Systematic Review 20 Mar 2014